Fund Balance Training January 16, 2025

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Goals of Training

- Understanding Fund Balance
 - Recurring vs Non-Recurring
 How it Grows/Declines

 - Cash Flows levels affect Fund Balance
 - Fund Balance and Reserves are not necessarily synonymous
- COA of Fund Balance on Balance Sheet
 - Different classifications for different categories
 - Budgeting Appropriation Reserve in the Budget
 - Location 800 Program 9XXX Object 0840.
- Levels of Fund Balance
- Strategies



Where to Find and Calculate



- Governmental Balance Sheet
 - Unassigned Fund Balance "Reserve"
 - Calculate: Unassigned to Total Fund Balance
- Statement of Revenues and Expenses and changes in Fund Balances-Governmental Funds.
 - Calculate: Expenses/Unassigned Fund Balance.



Accounting for Fund Balance on the Balance Sheet



What is Fund Balance?

Pure Accounting Terms

- Fund Balance is your cumulative net income since the beginning of time. Annually, revenue less is "closed" to Fund Balance.
- Assets = Liabilities + Fund Balance
- Categories of Fund Balance
 - Restricted
 - Committed
 - Assigned
 - Unassigned



Categories of Fund Balance (GASB 54) Chart of Accounts

Fund Balance Reporting:

Fund balance for governmental funds should be reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

Categories of Fund Balance

- Restricted
- Committed
- Assigned
- Unassigned "Reserve"



Categories of Fund Balance on **Balance Sheet**

Nonspendable Fund Balance-(6710) Chart of accounts - 671X pages 87

 The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form (i.e. inventories and prepaid) or (b) legally or contractually required to be maintained intàct.

Examples of the Other Side of the Entry:

- Inventories (8171, 8172, 8173) = 6710 Prepaid amounts (8181, 8182) = 6710 Long-term Loans and Notes Receivable (uncommon) = 6710

Not Counted as Reserve, but is Appropriated

Nonspendable fund balance is not liquid like cash. It shouldn't be counted as a reserve for those purposes, it is appropriated



Categories of Fund Balance on Balance Sheet

Restricted Fund Balance- Chart of accounts - 672X pages 87-88

Amounts that are restricted to specific purposes should be reported as restricted fund balance. Fund balance should be reported as restricted when constraints placed on the use of resources are either:

- Externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or
- regulations of other governments; or Imposed by law through constitutional provisions or enabling legislation (TABOR).

Not Counted as Reserve, but is Appropriated

 These funds are restricted for a specific purpose and therefore should not be counted as a reserve

Categories of Fund Balance on Balance Sheet

Committed Fund Balance - Chart of accounts - 675X page 88

- Amounts that can only be used for specific purposes pursuant to constraints imposed by <u>formal action</u> of the government's highest level of decision-making authority (BOE) should be reported as committed fund balance. Those committed amounts cannot be used for any other purpose unless the government removes or changes the specified use by taking the same type of action (for example, legislation, resolution, ordinance) it employed to previously commit those amounts.
- Committed fund balance should incorporate <u>contractual obligations</u> to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.
- Develop a tracking method for spending of Committed and Assigned projects.
 - Use SRE or Project Codes
- Committed fund balance is committed for a specific purpose and therefore shouldn't be counted as a reserve, but are appropriated.

Categories of Fund Balance on **Balance Sheet**

Assigned Fund Balance Chart of accounts - 676X page 88

Amounts that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed, should be reported as assigned fund balance.

Intent, but not formal action should be expressed by (a) the governing body itself **OR** (b) a body (a budget or finance committee, for example) **OR** official to which the governing body has delegated the authority to assign amounts to be used for specific purposes.

Common examples include:

Strategic Initiatives
Annual Replacement Cycles: Capital, Curriculum, & Technology Purchases
Develop a tracking method for spending of Committed and Assigned projects.
Use SRE or Project Codes

Not Counted as Reserve, but is Appropriated

Categories of Fund Balance on Balance Sheet

Unassigned Fund Balance - Chart of accounts - 677X page 88

- Unassigned fund balance is the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, if expenditures incurred for specific purposes exceeded the amounts restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance.
- Unassigned FB = Assets less Liabilities less Restricted, Committed, & Assigned Fund Balance.
- This is the number to use divided by GF Expense to communicate the "Reserve" %.



Categories of Fund Balance Wrap Up

- Each type of Fund Balance Category should be coded to the specific Balance Sheet Source code depending upon its specific characteristics.
- The Pipeline Report, Bolded Balance Sheet should Align with the
 - published Audit report by category.
 The TABOR will almost always need to be adjusted, Increase or decrease using 6770 as the other account.
- What account does your GL system "close" Revenue and Expense to:
 - 6770(APTA Fund),
 - 6754 (SDS) &
 - iVisions can set account per fund.
- Districts need to make manual journal entries to match the categories listed on the Audit.
- Unassigned Fund balance is used to calculate "reserve" % to fund expense



Balance Sheet Example Small District

| | | GOVENMEN | HALFU | ND2 RATAI | NCE SHE | EI | |
|-------------------|-----------------------------|------------------------------|--------------------|-------------------------|---------------------|---|----------------------|
| Chart of Accounts | | Fund Balances | General Fund 10 | Debt Service Fund 31 | Building Fund 41 | Nonmajor Governmental Funds 21, 23, 43 | Total Governmenta |
| Balance Sheet | Budget Approp Reserve | Non-Spendable | | | | | |
| 6710 | 9900 | Inventory (FUND 21) | 0 | | | 13,097 | 13,097 |
| | | Restricted for: | | | | | |
| 6721 | 9321 | TABOR-Emergency Reserve | 511,000 | | | | 511,000 |
| 6722 | 9322 | TABOR-Multi-Year Obligation | | | | | |
| 6726 | 9326 | Insurance Claims | | | | | |
| 6724 | 9324 | Colo Preschool Program | | | | | |
| 6725 | 9325 | UPK Program | | | | | |
| 6720 | 9900 | Debt Service | | 2,333,777 | | | 2,333,777 |
| 6720 | 9326 | Capital Projects | | | 1,283,086 | | 1,283,086 |
| 6720 | 9900 | Student Activities | | | | | |
| 6720 | 9900 | Food Service (FUND 21) | | | | 4,219 | 4,219 |
| | | Committed for: | | | | | |
| 6750 | 9900 | Capital Outlay (FUND 43) | | | | 557,064 | 557,064 |
| | | Assigned for: | | | | | |
| 6760 | 9900 | Student Activities (FUND 23) | | | | 190,938 | 190,938 |
| | | Unassigned | | | | | 0 |
| 6770 | 9900 | Appropriated Reserve | 5,139,658 | | | | 5,139,658 |
| | | Total Fund Balance | 5,650,658 | 2,333,777 | 1,283,086 | 765,318 | 10,032,839 |

What does your Bolded Balance sheet look like? Does it match exactly? Did Revenue less Expenses "Close" to 6770(Apta Fund) or 6750 (SDS) for all funds?



Balance Sheet Example Pipeline Issue

| | Governmental | | | | | | | | |
|---|------------------------------|---------------------------------|----------------------|--|--------------------------------------|--|--|-----------------------------------|---|
| FUND EQUITY | General Funds 10,12-18 | Charter School Fund 11 | Preschool Fund 19 | Special Revenue Funds 20, 22-29 | Supplemental Cap Const Fund 06 | Total Program Reserve Fund 07 | Food Service Special Revenue Fund 21 | Debt Service Funds 30-39 | Capital Projects Funds 40-45, 47-49 |
| Non-spendable Fund Balance 6710 | 0 | 0 | 0 | 0 | 0 | 0 | 1,687 | 0 | 0 |
| Restricted Fund Balance 6720 | 0 | 0 | 0 | 0 | 0 | 0 | 14,974 | 0 | 200,000 |
| TABOR 3% Emergency Reserve 6721 | 419,000 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| TABOR Multi-Year 6722 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| District Emergency Reserve (letter of credit or real estate) 6723 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Colorado Preschool Program (CPP) Reserve 6724 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Full-Day Kindergarten Reserve 6725 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Risk-Related / Restricted Capital Reserve 6726 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| BEST Capital Reserve 6727 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Total Program Reserve 6728 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Committed Fund Balance 6750 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Assigned Fund Balance 6760 | 0 | 0 | 0 | 22,827 | 0 | 0 | 0 | 0 | 0 |
| Unassigned Fund Balance 6770 | 2,220,083 | 0 | 0 | 21,966 | 0 | 0 | 37,433 | 0 | -200,000 |
| Invested in Capital Assets, Net of Related Debt 6790 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Restricted Net Assets 6791 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Unrestricted Net Assets 6792 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Prior Period Adjustment 6880 | -80,879 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Total Fund Equity | 2,558,204 | 0 | 0 | 44,793 | 0 | 0 | 54,095 | 0 | 0 |

The Fund Balance can balance in TOTAL, but not be in the correct CATEGORY. Kelly & Yolanda will reference in Audit review letter.



Balance Sheet Example Large District

| | | | GOVE | INIVILIA | IALION | DS BALA | | | |
|-------------------|-----------------------------|---------------|--------------|-----------|-----------------|---------------------|--------------------------|-----------|-------------|
| Chart of Accounts | | Fund Balances | | General | Debt Service | Capital Projects | Nonmajor Governmental | Total | |
| Balance Sheet | Budget Approp Reserve | Non-Spendal | | | General | | | | |
| 6710 | 9900 | Inventory | | | 10,000 | | | 525,000 | 535,000 |
| | | Restricted fo | r: | | | | | | |
| 6721 | 9321 | TABOR-En | nergency Re | eserve | 12,200,000 | | | | 12,200,000 |
| 6722 | 9322 | TABOR-M | ulti-Year Ok | oligation | 1,000,000 | | | | 1,000,000 |
| 6726 | 9326 | Insurance | Claims | | 45,000 | | | | |
| 6724 | 9324 | Colo Pres | chool Progr | am | 355,000 | | | | 355,000 |
| 6725 | 9325 | UPK Progr | am | | | | | | |
| 6720 | 9900 | Debt Serv | ice | | | 52,000,000 | | | 52,000,000 |
| 6720 | 9326 | Capital Pr | ojects | | | | 56,000,000 | | 56,000,000 |
| 6720 | 9900 | Student A | ctivities | | | | | 5,050,000 | 5,050,000 |
| 6720 | 9900 | Food Serv | rice | | | | | 850,000 | 850,000 |
| | | Assigned for: | | | | | | | |
| 6760 | 9900 | Carryover | Budgets | | 40,900,000 | | | | 40,900,000 |
| 6760 | 9900 | Strategic I | niatives | | 5,000,000 | | | | 5,000,000 |
| | | Unassigned | | | | | | | 0 |
| 6770 | 9900 | District re | quired Con | tingency | 4,300,000 | | | | 4,300,000 |
| 6770 | 9900 | Appropria | ted Reserv | e | 12,200,000 | | | | 12,200,000 |
| | | | Total Fun | d Balance | 76,010,000 | 52,000,000 | 56,000,000 | 6,425,000 | 190,435,000 |

Note: The "District" is a requirement of this specific District's Fund Balance Policy, but is still Unassigned



What is Fund Balance?

Non-Accounting Terms

- Political
- Misunderstood
- Strategy/Policy needed
- Fund Balance is District's reserves.
 - Which Categories to include?
 - Reserve % = General Fund's Unassigned 6770 divided by General Fund expenses.
- Fund Balance is non-recurring, once spent it is gone!



What is Correct amount of Fund Balance? What is the Correct amount of Reserves?

Non-Accounting Terms

- Statute only requires 3% TABOR.
- Good Rule of Thumb is Unassigned FB should be 3 months, or 25%, of General Fund Expenses. Gives District plenty of Operating Flexibility.
 - What is yours calculated earlier?
- OR what is needed for Cash Flow purposes to fund operations without outside funding.
- You may have a Fund Balance policy. Review it.



Fund Balance Characteristics

- Fund Balance either increases or decreases each year based on the difference between revenues and expenditures.
 - Surplus (Rev>Exp) adds to fund balance.
 - Deficit (Rev<Exp) reduces from fund balance.
 - How is your Budgeting?
- Fund Balance is Non-Recurring
 - Best Practice-Don't spend non-recurring money on recurring expenses. OR have a multi-year plan on how it the expense will be funded with recurring revenue.



Fund Balance Characteristics

- Fund Balance is a combination of required & planned set asides & "Reserve" funds.
 - For some it allows for positive cash flows until March 10th property tax arrive.
- Fund Balances MUST be positive, cannot be negative!
 - Negative Fund Balance triggers Office of State Auditor to notify Superintendent and BOE.



Budgeting for Ending Fund Balance in the Budget



Appropriated Resolution. 22-44-107(1)

(1) The board of education of each school district shall adopt an appropriation resolution at the time it adopts the budget. The appropriation resolution shall specify the amount of money appropriated to each fund; except that the operating reserve authorized by section 22-44-106(2) shall not be subject to appropriation for the fiscal year covered by the budget and except that the appropriation resolution may by reference incorporate the budget as adopted by a board of education for the current fiscal year.

It's not an option to under appropriate the "Available" resources



Appropriated Reserve Expense Accounts Budget Expense Account 52-53

 Reserve accounts are used in Budgeting ONLY. Actual expenses must be made in the proper expenditure account.

 Appropriated reserve are Ending Fund Balance (BFB+Revenue-Expense). It communicates total "Available" resources, not what is planned to be expended.

- Example Account Segment
 10-800-00-9XXX-0840-000-0000
 - 800 location is District Wide

 - 0840 object is Contingency 9XXX is specific program to specific category



Appropriated Reserve Expense Accounts

Concept: Communicate the District's Available Resources, not what it is planning on spending.

- Operating Reserves, If using, portion of Balance Sheet from 6770. Expense Program is 9100. An appropriated reserve available for emergencies. Also can use 9900, other reserves.
- Non-Appropriated Reserve BS=Portion of 6770.
 Expense=9200. A reserve considered to be not used in the current Fiscal Year. Shall not exceed 15% of the Current General Fund expense budget.
- For both, especially 9200, Glenn and I would ask, Why? If something comes up and this reserve is needed, then the BOE has to do a supplemental and a new appropriation. Why not just put it in Other Reserve 9900?



Appropriated Reserve "Expense" Accounts COA Balance Sheet-pages 87-88. Expense Account 52-533 Restricted Fund Balance Source Codes (BS = Balance Sheet)

- Tabor Reserve BS= 6721, Expense Program=9321
- Multi-Year Obligation BS 6722, Expense Program=9322
- District Emergency Reserve- Used when the 3% Emergency is designated real property (Letter of Credit or Real Estate) BS 6723 Expense Program=9321, Expense Program=9323. Colo. Preschool Program BS=6724, Expense Program=9324
- Risk-Related/Restrict Capital Reserve BS=6726, Expense Program=9326
- BEST Capital Renewal BS=6727, Expense Program=9327
- Total Program Reserve BS=6728, Expense Program=9328



Appropriated Reserve Expense Accounts

 Other Reserves Balance Sheet = 6720, 675X, 676X, 677X Expense=9900. Used to designate any other reserves not classifiable in the reserves previously listed.



Appropriated Reserve Expense Accounts Example

| | Source Code | Ex#1 | Ex#2 | Ex # 3 |
|--------------------|----------------|-----------|-----------|-----------|
| BFB Not Budgeted | | 1,000,000 | 1,000,000 | 1,000,000 |
| Revenue | | 2,500,000 | 2,500,000 | 2,400,000 |
| Expense | | 2,500,000 | 2,400,000 | 2,500,000 |
| S/(D) | | 0 | 100,000 | (100,000) |
| EFB | | 1,000,000 | 1,100,000 | 900,000 |
| Tabor Appr Reserve | 9321 | 75,000 | 75,000 | 75,000 |
| Other Reserves | 9900 | 925,000 | 1,025,000 | 825,000 |
| Appropriation | | 3,500,000 | 3,500,000 | 3,400,000 |

Appropriation = Budgeted Expense PLUS Estimated Ending Fund Balance

There are no expenses applied to the Appropriated Reserve. It is the mechanism to communicate how much resources the District has **available**, not planning on spending.

Assurance of Financial Accreditation 44-13 "Spending in excess of Appropriation.



| | | | | Variance with Final Budget |
|--|---------------|---------------|---------------|-------------------------------|
| | | Amounts | | Positive |
| | Original | Final | Actual | (Negative) |
| REVENUES | | | | 4 (400 700) |
| Property taxes | \$ 15,930,414 | \$ 16,190,534 | \$ 16,066,742 | \$ (123,792) |
| Specific ownership taxes | 1,700,000 | 1,700,000 | 1,815,505 | 115,505 |
| Federal sources | 1,019,625 | 1,108,426 | 1,247,523 | 139,097 |
| State sources | | | | |
| Equalization | 12,362,761 | 11,845,034 | 12,051,018 | 205,984 |
| Transportation | 170,037 | 200,045 | 204,421 | 4,376 |
| Other State | 2,008,372 | 2,127,762 | 2,150,809 | 23,047 |
| County sources, mineral leases | 2,826 | 7,928 | 7,928 | - |
| Local and intermediate sources | 5,340,965 | 5,301,491 | 5,406,683 | 105,192 |
| Interest | 15,000 | 15,000 | 15,051 | 51 |
| Total revenues | 38,550,000 | 38,496,220 | 38,965,680 | 469,460 |
| EXPENDITURES | | | | |
| Current | | | | |
| Instruction services | 21,274,704 | 21,242,631 | 20,908,541 | 334,090 |
| Supporting services | | | | |
| Pupil support services | 2,585,840 | 2,547,731 | 2,248,864 | 298,867 |
| Instructional staff | 2,957,952 | 2,928,485 | 2,860,040 | 68,445 |
| General administration | 873,010 | 789,600 | 740,920 | 48,680 |
| School administration | 2,535,873 | 2,477,901 | 2,533,131 | (55,230) |
| Business services | 576,794 | 587,291 | 576,098 | 11,193 |
| Operations and maintenance | 3,246,558 | 3,362,049 | 3,235,104 | 126,945 |
| Transportation | 1,157,556 | 1,227,742 | 1,371,136 | (143,394) |
| Central support | 2,336,532 | 2,398,702 | 2,380,562 | 18,140 |
| Debt service | _, | 2,000,000 | 2,000,000 | 20,210 |
| Principal | 130,000 | 130,000 | 130,000 | |
| Interest on COPs | 75,181 | 75,181 | 71,931 | 3,250 |
| Contingency | 7,694,092 | 7,874,761 | | 7,874,761 |
| Total expenditures | 45,444,092 | 45,642,074 | 37,056,327 | 8,585,747 |
| Excess of revenues over | | | | |
| (under) expenditures | (6,894,092) | (7,145,854) | 1,909,353 | 9,055,207 |
| OTHER FINANCING SOURCES (USES) | | | | |
| Transfers in (out), net | (800,000) | (800,000) | (800,000) | |
| Total other financing sources (uses) | (800,000) | (800,000) | (800,000) | |
| Net change in fund balances | (7,694,092) | (7,945,854) | 1,109,353 | 9,055,207 |
| Fund balance, beginning of year | 7,694,092 | 7,945,854 | 7,945,854 | -,000,20 |
| Fund balance, end of year | \$ - | \$ - | \$ 9,055,207 | \$ 9,055,207 |
| The same of the sa | | | - 3,033,207 | 7 3,033,207 |



Appropriated Reserve Expense Accounts Wrap Up

- Communicate all District's available resources in the Budget, not what it is planning on being spent.
- Ensures that the District's Appropriation is statutorily correct.
- No Expenses are ever booked to these accounts.
 Expense is booked to the proper Expenditure account.
- Budget given to Auditor must include the Appropriated Reserve amount for the
- If Appropriated Reserve(i.e. Ending Funding Balance) is less than Beginning Fund Balance,
 - Expenses are Higher than Revenue
 - Beginning Fund Balance Resolution is needed.



Fund Balance Levels & Strategies



Appropriate Level Considerations

Q: How much Fund Balance should a district have?

A: Depends, mainly based on Cash Flow

Q: Don't we need it for a "rainy" day?

A: Yes, but how big of a Storm.

Q: Should it Grow(Revenue > Expense) every year?

A: It does NOT need to grow every year.



Levels of Fund Balance

- There is no universal correct answer for all districts.
- Do you have Cash Flow Concerns?
 - Districts with higher Local Property tax than State Share for Total Program.
 - Districts with high MLOs for operations.
- Which students deserve these resources?
 - Does the BOE value having Fund Balance Growth?
 - Are you maximizing annual resources on the students that year?
 - Are District's audited budget to actual variances usually favorable in both Revenue and Expense, thus growing Fund Balance?
- How "Urgent" is your District's Mission?
 - Does the BOE value Fund Balance Growth more than expending resources on today's students?
- Common Reserve Levels:
 - Large Districts 5-20% on top of the required TABOR reserve
 - Medium Districts 5-50% on top of TABOR reserve
 - Smaller Districts 5-100+% on top of TABOR reserve
 - Remember, one month of expenditures equals 8.33%



Questions to ask when considering fund balance

- What is my budget to actual variance for Revenues?
- What is my budget to actual variance for Salaries & Benefits?
- What is my budget to actual variance for other Expenses?
- Are we saving up for major expenses (BEST/Construction)
- Are certain schools/depts NOT spending their budget? Why?
- Are certain departments regularly overspending their budget?
 - Do you have controls to prevent this?
 - Is it a result of unforeseeable circumstances?
 - Is it a recurring or non-recurring problem?
 - Do you have a process to address these challenges on a regular basis?
- What is my budgeted recurring/non-recurring mismatch?
 - What is the calculation of recurring revenues recurring expenditures?
 - If spending FB on recurring items, do I have a plan for how deficit spending will end?
- Do I have unusual non-recurring items included in my budget?
 - Grants, especially ESSER, expire. What is the plan when the revenue is not there?



Appropriate Level Considerations

- How knowledgeable is your "Leadership" about the District's Budget/Finances?
- Are your Cash Bank Reconciliations done monthly, tying to the General Ledger?
 - What is your cash flow consideration?
- How "Spendy" or "Thrifty" is your Superintendent and/or Board of Education?
- Do you have a Fund Balance Policy?
 - Does it make sense? Is it Flexible or Restrictive?



Appropriate Level Considerations

Dick Lovel

| RISK Level | Possible Action |
|-----------------------------------|--|
| Low FB Risk | Consider Non-Recurring |
| High FB Risk | Consider growing FB |
| Risk Level | Possible Action |
| Low Cash Flow Risk | Consider Non-Recurring |
| High Cash Flow Risk | Cash Flow Analysis |
| Risk Level | Possible Action |
| High Recurring Revenue Risk | Resist Non-Recurring |
| Low Recurring Revenue Risk | Consider Non-Recurring |
| Risk Level | Possible Action |
| Under Utilizing Recurring Revenue | Make Budget More Real |
| Effective Budgeting | Continue |
| | Low FB Risk High FB Risk Risk Level Low Cash Flow Risk High Cash Flow Risk Risk Level High Recurring Revenue Risk Low Recurring Revenue Risk Risk Level Under Utilizing Recurring Revenue |



Descible Action

Fund Ralance Level

Recurring Expense funded from Fund Balance

Non-Accounting & Accounting Terms

 Fund Balance is non-recurring, once spent it is gone!

| | Year 1 | Year 2 | Year 3 | Year 4 |
|--------------------|---------|---------|---------|--------|
| Unassigned Begin | 3,000 | 2,000 | 1,000 | 0 |
| Revenue | 10,000 | 10,000 | 10,000 | 10,000 |
| Expense | 11,000 | 11,000 | 11,000 | 10,000 |
| Surplus/ (Deficit) | (1,000) | (1,000) | (1,000) | 0 |
| Unassigned End | 2,000 | 1,000 | 0 | 0 |



Fund Balance Strategy

- Spending Down Fund Balance can be a key Strategic decision to release some stored up resources to improve current conditions.
- Recurring Deficit Spending, expenses higher than revenues, is not a long term fiscally responsible position.
 - It is easy to deficit spend, it is difficult to correct if recurring costs
 - No Optimal Amount or % for all districts.
 - What is cash Flow on 2/28/XX, before first Property tax payment on 3/10/XX?
 - When considering using Beginning Fund Balance, focus on non-recurring items that do not create ongoing deficits. Careful funding wage schedules using fund balance.
 - Using Beginning Fund Balance on recurring expenses (compensation) leads to ongoing deficits.
- Role of Administration is to ALERT B.O.E. and district of consequences of using Beginning Fund Balance
 - 22-44-105(1.5)(a)&(c).



Strategies to Deploy Fund Balance

- If thinking about spending Fund Balance and have a High Reserve
 - Use more aggressive budgeting. Actual Revenues less than Actual Expenses will lower Fund Balance. Stop Growing it!
 - Need to understand historical actual to budget variances.
 - How up to date are the following replacement plan items:
 - Vehicle Fleet (yellow and white fleet)
 - Curriculum
 - Technology
 - Deferred Facility Maintenance
 - Other non-recurring items:
 - Staff Bonuses (with or without PERA)
 - Professional Development
 - Facilities always has needs
 - Special projects or events
 - What is the plan to not have ongoing deficits if spending on recurring expenses?

Strategies to Deploy Fund Balance

- "Assign" or "Commit" Fund Balance to plan for big ticket items/projects.
 - Vehicle Fleet (yellow and white fleet)
 - Curriculum
 - Technology
 - Deferred Facility Maintenance
- This lowers you Reserve % as you are moving the \$s out of 6770 to 6750 or 6760 via Journal Entry.



Strategies to Increase Fund Balance If Fund Balance is less than 15%, including TABOR

- If trying to increase Fund Balance
 - Revenues > Expenses will grow Fund
 Balance
- Budget pupil count conservatively
- Budget revenues conservatively
- Make sure staffing budgets are accurate
- Build cushion into expenditure budgets in order to mitigate surprises
- Capture the savings from staffing vacancies



Strategies to Increase Fund Balance If Fund Balance is less than 15%, including TABOR

- Make sure you use modeling for more accurate expenditure estimates
- Consider leveraging alternative sources of revenue:
 - Indirects on Nutritional Services(only applicable if you are not transferring money from GF) & Grants
 - Investment Income-LGIPs are best practice
 - Maximize State Categoricals



Wrap up & Conclusion

- Determine the correct categories of Fund Balance
- Use the Appropriation Reserve to accurately appropriate not only expected spending, but what is available to spend in the budget.
- Communicate with Superintendent and BOE to determine Fund Balance levels. Consider "assigning" or "committing" unrestricted fund balance to cover replacement schedule items.
- Fine tune your budget to maximize resources on the students of today, while being prepared for the future.
 - After a January revised budget revenue variance can be +/- 1-2% range & expenses can be +/- 2-5% range.



Specific Questions

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